

Message Text

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ORIGIN ACDA-10

INFO OCT-01 EUR-12 SS-15 ISO-00 PM-04 NRC-05 DODE-00
NSC-05 FEA-01 OES-07 ERDA-05 CIAE-00 H-01 INR-07
IO-13 L-03 NSAE-00 OIC-02 OMB-01 PA-01 PRS-01
SP-02 TRSE-00 SSO-00 NSCE-00 INRE-00 USIE-00 /096 R

DRAFTED BY ACDA/ISP: LFISCHER:LF
APPROVED BY ACDA/ISP:WSTEARMAN
ACDA/ISP:MHUMPHREYS
PM:RBARTHOLOMEW
EUR: JHAWES
NR:RBARAZ
OSD: LMICHAEL
JCS:SMCARDLE(INFORMED)
NSC:GTREVERTON
S/S SESTEINER
-----090152Z 124703 /72

O P 090051Z JUN 77
FM SECSTATE WASHDC
TO USMISSION NATO IMMEDIATE
INFO USDEL MBFR VIENNA PRIORITY
AMEMBASSY BONN
AMEMBASSY LONDON
AMEMBASSY PARIS
USNMR SHAP E
USCINCEUR

S E C R E T STATE 132975

E.O. 11652:GDS

TAGS: PARM, NATO, MBFR

SUBJECT:MBFR: FRG DATA PROPOSAL

REFS: A. STATE 129439 DTG 041712Z JUN 77
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B. NATO 4855 DTG 070823Z JUN 77
C. NATO 4892 DTG 071642Z JUN 77
D. MBFR VIENNA 287 DTG 071101Z JUN 77

1. MISSION IS AUTHORIZED TO DRAW ON ITS RECOMMENDATIONS
IN PARAS 3-4, 7-8 OF REF C. RE ISSUE IN PARA 6, REF C,
ONLY THE SUBSTANCE OF THE CONDITIONS CONTAINED IN PARA 8,

STATE 067040, NEED BE ADDRESSED IN NAC GUIDANCE FOR DATA EXCHANGE; AS MISSION NOTES, THESE ARE SIMILAR TO PARA 4 OF FRG TEXT.

2. WE BELIEVE THE ISSUES UNDER DISCUSSION SHOULD BE RESOLVED SOON TO ALLOW A WESTERN DATA PROPOSAL TO BE MADE AND DISCUSSED WITH THE EAST BEFORE THE END OF THE ROUND.

3. WE AGREE WITH MISSION AND DELEGATION ASSESSMENTS THAT THE CHIEF DEFECT OF THE FRG APPROACH IS THE ABSENCE OF A SUB-DIVISION BY NATIONALITY OF "OTHER PERSONNEL" NOT ASSOCIATED WITH MAJOR UNITS. WE ALSO ASSUME THE FRG PAPER IS NOT MEANT TO BE A DRAFT OF NAC GUIDANCE. WE DO NOT BELIEVE THAT THE FIRST "PRINCIPLE" OF THE DATA DISCUSSION, THAT GLOBAL NATIONAL FIGURES MUST BE AVOIDED, IS OR SHOULD BE ACCEPTED BY THE ALLIANCE.

4. AS THE DELEGATION ARGUES IN REF D, THE FRG APPROACH WOULD CAUSE SERIOUS NEGOTIATING PROBLEMS. THE EAST IS LIKELY TO REJECT THE FRG APPROACH AS REQUIRING THE EAST TO PROVIDE DETAILED MILITARY INFORMATION WHILE NOT PROVIDING THE WESTERN DATA THE EAST HAS REQUESTED. MOREOVER, THE EASTERN CASE, THAT EXCHANGING NATIONAL SUBTOTALS SHOULD BE THE NEXT STEP, IS A STRONG POSITION TO DEFEND, AND WESTERN EFFORTS TO JUSTIFY THE RESTRICTIONS IN THE FRG APPROACH WOULD TEND TO SUGGEST THAT TABLING OF OR DISCUSSION OF NATIONAL TOTALS WOULD DAMAGE OUR SUBSTANTIVE POSITION, LINKING THE SUBSTANTIVE NEGOTIATIONS
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AND THE DATA DISCUSSION IN A WAY WE HAVE ALWAYS SOUGHT TO AVOID.

5. MOREOVER, SUCH AN APPROACH, EVEN IF ACCEPTED BY THE EAST, WOULD NOT ACHIEVE WESTERN OBJECTIVES. IF THE FRG CONTINUES TO BE UNWILLING TO DISAGGREGATE "OTHER PERSONNEL" AT ANY POINT IN THE DATA DISCUSSION, IT IS UNLIKELY THAT WE COULD FULLY IDENTIFY THE BASIS OF THE DISCREPANCY BETWEEN EASTERN AND WESTERN FIGURES, THUS PREVENTING A COMMON UNDERSTANDING OF THE DATA TO BE USED IN MBFR AND THE REDUCTIONS REQUIRED TO REACH A COMMON CEILING ON ALL MILITARY MANPOWER. IF IT APPEARS THE EAST HAS EXCLUDED CERTAIN REAR SERVICE AND OTHER SUPPORT FORCES, IT WILL BE NECESSARY TO HAVE NATIONAL TOTALS IN ORDER TO PRECISELY IDENTIFY THE DISCREPANCY. WE ALSO NEED SOVIET TOTALS FOR PHASE 1 NEGOTIATIONS. THIS SITUATION THUS RAISES MAJOR SUBSTANTIVE QUESTIONS, NOT JUST TACTICAL ISSUES. PERMANENT ACCEPTANCE OF THE FRG PROHIBITION AGAINST NATIONAL DISAGGREGATION MIGHT

EVENTUALLY REQUIRE THE ALLIANCE TO ACCEPT AN INDEFINITE STALEMATE IN THE DATA DISCUSSION. THE WEST WOULD THUS BE HAMPERED IN PURSUING ITS BASIC OBJECTIVE OF APPROXIMATE PARITY IN THE FORM OF A COMMON COLLECTIVE CEILING.

6. IN LIGHT OF THE ABOVE, THE ISSUE OF AN UNCLASSIFIED DATA PUBLICATION IS A SECONDARY ONE, SINCE SUCH A PUBLICATION COULD AT MOST SUPPLEMENT, NOT SUBSTITUTE FOR, THE TABLING OF DISAGGREGATED FIGURES WITH NATIONAL IDENTIFICATION; YOU SHOULD NOT PRESS THIS ISSUE NOW.

7. WE WOULD APPRECIATE MORE SPECIFIC FRG VIEWS ON THEIR AIR MANPOWER DISAGGREGATION APPROACH BEFORE COMMENTING FURTHER(PARAS 5 AND 9, REF C). WE ARE NOT SURE HOW THE "LUFTFLOTTE" APPROACH WOULD BE APPLIED, IN VIEW OF THE DIVERSITY IN ALLIED AIR FORCE STRUCTURES.

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8. MISSION MAY DRAW ON ABOVE IN A NON-POLEMICAL WAY, AS WELL AS ON ARGUMENTS IN PARAS 9-16 OF REF D. IF POSSIBLE, MISSION SHOULD ALSO DISCUSS THEM BILATERALLY WITH CITRON BEFORE THE JUNE 9 SPC. VANCE

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